### REPORT OF THE AUDIT OF THE CUMBERLAND COUNTY SHERIFF'S SETTLEMENT - 2002 TAXES

August 14, 2003



# CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS www.kyauditor.net

105 SEA HERO ROAD, SUITE 2 FRANKFORT, KY 40601-5404 TELEPHONE (502) 573-0050 FACSIMILE (502) 573-0067



## CRIT LUALLEN Auditor of Public Accounts

To the People of Kentucky
Honorable Ernie Fletcher, Governor
Robbie Rudolph, Secretary
Finance and Administration Cabinet
Honorable Tim Hicks, Cumberland County Judge/Executive
Honorable James Pruitt, Cumberland County Sheriff
Members of the Cumberland County Fiscal Court

The enclosed report prepared by Ross & Company, PLLC, Certified Public Accountants, presents the Cumberland County Sheriff's Settlement - 2002 Taxes as of August 14, 2003.

We engaged Ross & Company, PLLC, to perform the financial audit of this statement. We worked closely with the firm during our report review process; Ross & Company, PLLC, evaluated the Cumberland County Sheriff's internal controls and compliance with applicable laws and regulations.

Respectfully submitted,

Crit Luallen

Auditor of Public Accounts

Enclosure

105 SEA HERO ROAD, PHONE 502.573.0050



KENTUCKY 40601-5404

FACSIMILE 502.573.0067

### REPORT OF THE AUDIT OF THE CUMBERLAND COUNTY SHERIFF'S SETTLEMENT - 2002 TAXES

August 14, 2003

**ROSS & COMPANY**, PLLC Certified Public Accountants

800 Envoy Circle Louisville, KY 40299 Telephone: (502) 499-9088 Facsimile: (502) 499-9132

#### **EXECUTIVE SUMMARY**

#### AUDIT EXAMINATION OF THE CUMBERLAND COUNTY SHERIFF'S SETTLEMENT - 2002 TAXES

#### August 14, 2003

Ross & Company, PLLC, has completed the audit of the Sheriff's Settlement - 2002 Taxes for Cumberland County Sheriff as of August 14, 2003. We have issued an unqualified opinion on the financial statement taken as a whole. Based upon the audit work performed, the financial statement is presented fairly in all material respects.

#### **Financial Condition:**

The Sheriff collected taxes of \$1,088,602 for the districts for 2002 taxes, retaining commissions of \$45,701 to operate the Sheriff's office. The Sheriff distributed taxes of \$1,043,082 to the districts for 2002 Taxes. Taxes of \$51 are due to the districts from the Sheriff and refunds of \$391 are due to the Sheriff from the taxing districts.

#### **Report Comment:**

Lacks Adequate Segregation Of Duties

#### **Deposits:**

The Sheriff's deposits were insured and collateralized by bank securities or bonds.

<u>CONTENTS</u> PAGE

INDEPENDENT AUDITOR'S REPORT 1	l
SHERIFF'S SETTLEMENT - 2002 TAXES	3
Notes To Financial Statement5	5
COMMENT AND RECOMMENDATION	3
REPORT ON COMPLIANCE AND ON INTERNAL CONTROL	
OVER FINANCIAL REPORTING BASED ON AN AUDIT OF THE FINANCIAL	
STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS 1	13

## **ROSS & COMPANY**, PLLC Certified Public Accountants

800 Envoy Circle Louisville, KY 40299 Telephone: (502) 499-9088 Facsimile: (502) 499-9132

To the People of Kentucky
Honorable Ernie Fletcher, Governor
Robbie Rudolph, Secretary
Finance and Administration Cabinet
Honorable Tim Hicks, Cumberland County Judge/Executive
Honorable James Pruitt, Cumberland County Sheriff
Members of the Cumberland County Fiscal Court

#### Independent Auditor's Report

We have audited the Cumberland County Sheriff's Settlement - 2002 Taxes as of August 14, 2003. This tax settlement is the responsibility of the Cumberland County Sheriff. Our responsibility is to express an opinion on this financial statement based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, and the Audit Guide for Sheriff's Tax Settlements issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statement. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the Sheriff's office prepares the financial statement on a prescribed basis of accounting that demonstrates compliance with the modified cash basis and laws of Kentucky, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the accompanying financial statement referred to above presents fairly, in all material respects, the Cumberland County Sheriff's taxes charged, credited, and paid as of August 14, 2003, in conformity with the modified cash basis of accounting.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated November 20, 2003, on our consideration of the Sheriff's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grants. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be read in conjunction with this report in considering the results of our audit.

To the People of Kentucky
Honorable Ernie Fletcher, Governor
Robbie Rudolph, Secretary
Finance and Administration Cabinet
Honorable Tim Hicks, Cumberland County Judge/Executive
Honorable James Pruitt, Cumberland County Sheriff
Members of the Cumberland County Fiscal Court

Based on the results of our audit, we present the accompanying comment and recommendation, included herin, which discusses the following report comment:

• Lacks Adequate Segregation Of Duties

Respectfully submitted,

Ross & Company, PLLC

Audit fieldwork completed - November 20, 2003

#### CUMBERLAND COUNTY JAMES PRUITT, COUNTY SHERIFF SHERIFF'S SETTLEMENT - 2002 TAXES

#### August 14, 2003

				Special				
Charges	Cou	inty Taxes	Tax	ing Districts	Sch	nool Taxes	Sta	ite Taxes
Real Estate	\$	94,397	\$	243,992	\$	414,387	\$	215,993
Tangible Personal Property	Ψ	6,507	Ψ	16,853	Ψ	27,913	Ψ	30,685
Intangible Personal Property		0,507		10,033		21,713		18,202
Fire Protection		3,364						10,202
Omitted Taxes		443		1,101		1,896		988
Franchise Corporation Taxes		6,305		16,311		27,869		
Oil and Gas Property Taxes		500		1,293		2,196		1,145
Penalties		1,200		3,060		5,195		2,886
Adjusted to Sheriff's Receipt		7		21		6		8
Gross Chargeable to Sheriff	\$	112,723	\$	282,631	\$	479,462	\$	269,907
Credits								
Exonerations	\$	526	\$	1,348	\$	2,289	\$	1,215
Discounts		1,414		3,521		5,965		3,677
Delinquents:		2241		0.220		12.002		<b>7.202</b>
Real Estate		3,241		8,239		13,992		7,293
Tangible Personal Property		69		179		306		701
Delinquent Omitted Oil - 2001 Taxes		181		450		775		404
Uncollected Franchise Corporation Taxes		42		109		185		
Total Credits	\$	5,473	\$	13,846	\$	23,512	\$	13,290
Total Credits	Ψ	<u> </u>	Ψ	13,040	Ψ	25,512	Ψ	13,270
Taxes Collected	\$	107,250	\$	268,785	\$	455,950	\$	256,617
Less: Commissions *		4,846		11,423		18,238		11,194
Taxes Due	\$	102,404	\$	257,362	\$	437,712	\$	245,423
Taxes Paid		102,423		257,524		437,792		245,343
Refunds (Current Year)		16		40		68		35
Due Districts or (Refunds Due Sheriff)				**				
as of Completion of Fieldwork	\$	(35)	\$	(202)	\$	(148)	\$	45

<sup>\*</sup> and \*\* See Page 4.

The accompanying notes are an integral part of this financial statement.

CUMBERLAND COUNTY JAMES PRUITT, COUNTY SHERIFF SHERIFF'S SETTLEMENT - 2002 TAXES August 14, 2003 (Continued)

#### \* Commissions:

10% on \$ 10,000 4.25% on \$ 622,652 4% on \$ 455,950

#### \*\* Special Taxing Districts:

Library District	\$ 5
Health District	(11)
Extension District	1
Soil Conservation District	(67)
Ambulance District	 (130)
	 _

Due Districts or (Refunds Due Sheriff) \$ (202)

### CUMBERLAND COUNTY NOTES TO FINANCIAL STATEMENTS

August 14, 2003

#### Note 1. Summary of Significant Accounting Policies

#### A. Fund Accounting

The Sheriff's office tax collection duties are limited to acting as an agent for assessed property owners and taxing districts. A fund is used to account for the collection and distribution of taxes. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

#### B. Basis of Accounting

The financial statement has been prepared on a modified cash basis of accounting. Basis of accounting refers to when charges, credits, and taxes paid are reported in the settlement statement. It relates to the timing of measurements regardless of the measurement focus.

Charges are sources of revenue which are recognized in the tax period in which they become available and measurable. Credits are reductions of revenue which are recognized when there is proper authorization. Taxes paid are uses of revenue which are recognized when distributions are made to the taxing districts and others.

#### C. Cash and Investments

At the direction of the fiscal court, KRS 66.480 authorizes the Sheriff's office to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

#### Note 2. Deposits

The Sheriff maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC). According to KRS 66.480(1)(d) and KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the Sheriff and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution. These requirements were met, and as of August 14, 2003, the Sheriff's deposits were fully insured or collateralized at a 100% level with collateral of either pledged securities held by the Sheriff's agent in the Sheriff's name, or provided surety bond which named the Sheriff as beneficiary/obligee on the bond.

CUMBERLAND COUNTY NOTES TO FINANCIAL STATEMENT August 14, 2003 (Continued)

#### Note 3. Tax Collection Period

The real and personal property tax assessments were levied as of January 1, 2002. Property taxes were billed to finance governmental services for the year ended June 30, 2003. Liens are effective when the tax bills become delinquent. The collection period for these assessments was October 28, 2002 through April 30, 2003.

#### Note 4. Interest Income

The Cumberland County Sheriff earned \$1,542 as interest income on 2002 taxes. The Sheriff distributed the appropriate amount to the school district as required by statute, and the remainder will be used to operate the Sheriff's office. As of November 20, 2003, the Sheriff owes \$1 in interest to the school district and \$52 in interest to his fee account.

#### Note 5. Sheriff's 10% Add-On Fee

The Cumberland County Sheriff collected \$10,121 of 10% add-on fees allowed by KRS 134.430(3). This amount will be used to operate the Sheriff's office.

#### Note 6. Advertising Costs And Fees

The Cumberland County Sheriff collected \$405 of advertising costs and \$1,364 of advertising fees allowed by KRS 424.330(1) and KRS 134.440(2). The Sheriff distributed the advertising costs to the county as required by statute, and the advertising fees will be used to operate the Sheriff's office.



## CUMBERLAND COUNTY JAMES PRUITT, SHERIFF COMMENT AND RECOMMENDATION

August 14, 2003

#### **Lacks Adequate Segregation Of Duties**

Due to the entity's diversity of official operations, small size and budget restrictions, the official has limited options for establishing an adequate segregation of duties. The Sheriff has assigned one deputy to perform all of the accounting functions of the office. We recommend that the Sheriff or someone else periodically review this work in order to create compensating controls to offset this internal control weakness. Examples of compensating controls are: 1) having someone else recount the funds collected and make the bank deposit and 2) comparing checks to monthly tax reports.

Sheriff's Response:

None.

#### PRIOR YEAR FINDING:

The following finding has been corrected.

• The Sheriff Should Have Required The Depository Institution To Pledge Or Provide Additional Collateral Of \$631,756 And Enter Into A Written Agreement To Protect Deposits



# REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF THE FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

## **ROSS & COMPANY, PLLC Certified Public Accountants**

800 Envoy Circle Louisville, KY 40299 Telephone: (502) 499-9088 Facsimile: (502) 499-9132

To the People of Kentucky
Honorable Ernie Fletcher, Governor
Robbie Rudolph, Secretary
Finance and Administration Cabinet
Honorable Tim Hicks, Cumberland County Judge/Executive
Honorable James Pruitt, Cumberland County Sheriff
Members of the Cumberland County Fiscal Court

Report On Compliance And On Internal Control Over Financial Reporting Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards

We have audited the Cumberland County Sheriff's Settlement - 2002 Taxes as of August 14, 2003, and have issued our report thereon dated November 20, 2003. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States.

#### Compliance

As part of obtaining reasonable assurance about whether the Cumberland County Sheriff's Settlement - 2002 Taxes as of August 14, 2003 is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under <u>Government Auditing Standards</u>.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Cumberland County Sheriff's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statement and not to provide assurance on the internal control over financial reporting. However, we noted a certain matter involving the internal control over financial reporting and its operation that we consider to be a reportable condition. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect the entity's ability to record, process, summarize, and report financial data consistent with the assertions of management in the financial statement. A reportable condition is described in the accompanying comment and recommendation.

Lacks Adequate Segregation Of Duties

Report On Compliance And On Internal Control Over Financial Reporting Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards (Continued)

#### Internal Control Over Financial Reporting (Continued)

A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statement being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, we believe the reportable condition described above is a material weakness.

This report is intended solely for the information and use of management and is not intended to be and should not be used by anyone other than the specified party.

Respectfully submitted,

Ross & Company, PLLC

Audit fieldwork completed -November 20, 2003